

## Message Text

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ORIGIN IO-14

INFO OCT-01 CIAE-00 CU-04 INR-10 NSAE-00 RSC-01 USIA-15

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DRAFTED BY IO/UNESCO:RDFORSTER:LL

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FM SECSTATE WASHDC

TO AMEMBASSY PARIS PRIORITY

AMEMBASSY CANBERRA

AMEMBASSY OTTAWA

AMEMBASSY WELLINGTON

INFO USMISSION NATO PRIORITY

AMEMBASSY THE HAGUE

AMEMBASSY TEL AVIV

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NESCO

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TAGS: AORG, PFOR, SCUL, FR, AS, CA, NZ, UNESCO

SUBJECT: MEMBERSHIP IN UNESCO REGIONAL GROUPS

REF: A) PARIS 19224, B) CANBERRA 3910, C) WELLINGTON 1870,

D) OTTAWA 1495, E) PARIS 21022, F) THE HAGUE 3460,

G) STATE 144970, H) PARIS 22563

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1. DEPARTMENT SHARES PERMREP'S JUDGMENT (REF. H) THAT

REGIONAL INVITATIONS ISSUE SHOULD NOT BE PRESSED AT 93RD EXBD MEETING IN PARIS, WHICH BEGINS SEPTEMBER 12. HOWEVER, BEFORE TAKING FINAL DECISION ON US POSITION WE WISH TO HAVE LATEST NEW ZEALAND, CANADIAN AND AUSTRALIAN VIEWS. ACTION POSTS ARE THEREFORE REQUESTED TO INITIATE CONSULTATIONS WITH APPROPRIATE OFFICIALS OF HOST GOVERNMENTS OR (IN CASE OF NESCO) OTHER PERMREPS AND REPORT BACK TO DEPARTMENT BY 4 SEPTEMBER. IN DISCUSSIONS THIS MATTER, YOU MAY DRAW ON FOLLOWING TO INDICATE LINES OF DEPT'S THINKING:

A) WE BELIEVE IT HIGHLY DESIRABLE FOR US, CANADA, AUSTRALIA, AND NEW ZEALAND TO ADOPT UNIFIED POSITIONS BOTH ON FRENCH PROPOSAL TO DELETE ITEM AND ON BASIC QUESTION OF WHETHER WE AND OTHER THREE SHOULD REQUEST INVITATIONS TO BUCHAREST AND JAKARTA CONFERENCES. RE LATTER, SINCE CIRCUMSTANCES VIRTUALLY IDENTICAL FOR BOTH, DECISION BY EVEN ONE MEMBER TO SEEK INVITATION AS FULL PARTICIPANT WOULD MAKE IT VERY DIFFICULT FOR OTHERS TO MAINTAIN OBSERVER STATUS WITHOUT WEAKENING EFFORT AT 18TH GC TO OBTAIN CONFIRMATION OF REGIONAL GROUP ASSIGNMENTS.

B) WE CONTINUE TO REJECT FRENCH ARGUMENT THAT ONLY GC COMPETENT TO DISCUSS REGIONAL MEMBERSHIP MATTER. OUR VIEW WAS SHARED BY 92ND EXBD, WHICH INVITED "OTHER MEMBER STATES CONCERNED TO MAKE THEIR VIEWS KNOWN TO BOARD TO ENABLE IT TO TAKE DECISION ON THEIR CLASSIFICATION AT 93RD SESSION" AND SEEK CONFIRMATION OF BOARD'S ACTION FROM 18TH GC. BOARD OBVIOUSLY DOES NOT HAVE FINAL SAY IN THIS MATTER BUT DOES HAVE CLEAR RESPONSIBILITY FOR ADVISING GC.

C) REQUEST TO BOARD FOR INVITATIONS AS FULL PARTICIPANTS COULD BE OPPOSED WITH LEGAL/LOGICAL ARGUMENTS BASED ON AMBIGUOUS WORDING OF 92ND BOARD'S RESOLUTION 4.2 OR ON CLAIM (MENTIONED PARA 5 OF REF. A) THAT BOARD WOULD HAVE NO RIGHT TO GRANT US AND CANADIAN REQUESTS IN VIEW 17TH GC'S DELETION FROM BUCHAREST CONFERENCE RESOLUTION OF CLAUSE SPECIFICALLY POSTULATING NON-EUROPEAN PARTICIPATION. WHILE US-USSR NATIONAL COMMISSION MEETINGS IN MOSCOW LAST MONTH INDICATED THAT SOVIETS WOULD NOT ACTIVELY OPPOSE US ENTRY INTO EUROPEAN REGIONAL GROUP, THEY MIGHT TAKE ADVANTAGE OF OPPORTUNITY TO JOIN FRANCE AND MEMBERS IMPRESSED BY "LEGAL" ARGUMENTS TO DEFEAT REQUESTS FOR LIMITED OFFICIAL USE

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INVITATIONS.

D) MAILLARD'S STATEMENT TO PERMREP (PARA 1, REF. H) MAKES IT CLEAR THAT FRENCH WOULD VIGOROUSLY OPPOSE OUR REQUEST FOR BUCHAREST INVITATION. THEIR CONTINUED OPPOSITION TO OUR ENTRY INTO EUROPEAN REGIONAL GROUP WAS MOST RECENTLY ILLUSTRATED BY HIGHLY NEGATIVE STATEMENTS OF FRENCH EMBASSY OFFICIAL IN HAGUE (REF. F).

E) ISRAELI DECISION (PARA 2, REF. H) TO ASK 93RD BOARD TO INCLUDE ISRAEL IN EUROPEAN REGIONAL GROUP ADDS NEW DIMENSION THAT COULD EASILY WORK AGAINST US-CANADIAN REQUEST FOR BUCHAREST INVITATION. (IT WOULD BE APPRECIATED IF PERMREP WOULD CABLE EXACT WORDING OF ISRAEL'S FORMAL REQUEST, WHICH WE ASSUME, IN CONFORMITY WITH RESOLUTION 4.2, PARA 11, MERELY ASKS BOARD TO ADD ISRAEL TO PARA 10 (A) -- TO EFFECT THAT WHEN FUTURE REGIONAL INVITATIONS ARE ISSUED, ISRAEL, AS WELL AS CANADA AND US, WILL BE CONSIDERED AS FORMING PART OF EUROPEAN REGION.)

F) ON BALANCE, WE BELIEVE THAT ADVANTAGE TO BE GAINED FROM CONFERENCE INVITATIONS IN TERMS OF STRENGTHENING OUR EFFORTS AT 18TH GC TO OBTAIN CONFIRMATION OF REGIONAL GROUP MEMBERSHIPS IS OUTWEIGHED BY SUBSTANTIAL RISK OF FAILURE OR POSTPONEMENT OF DEBATE AND EFFECT THIS WOULD HAVE ON OUR MAIN GOAL. OTHERS, WITH POSSIBLE EXCEPTION OF NEW ZEALAND, APPEAR TO HAVE REACHED SIMILAR CONCLUSION. LIMITED OFFICIAL USE

CONCLUSION.

G) IN LIGHT EARLIER ISRAELI ASSURANCES (REF. A) THAT GOI DID NOT PLAN TO PURSUE MATTER AT 93RD BOARD AND IN VIEW LACK OF FURTHER CONSULTATION ON THIS BEFORE FORMAL ACTION TAKEN TO BE INCLUDED IN EUROPEAN GROUP, IT WOULD APPEAR THAT GOI IS UNPREPARED TO CONSIDER POSTPONEMENT OF ISRAELI ISSUE TO 1974 GC. THEY OF COURSE HAVE PERFECT RIGHT TO RESPOND TO 92ND BOARD'S INVITATION, WHICH WE SUPPORTED, TO MAKE KNOWN THEIR VIEWS AND TO INSIST THAT THEY, ALONE, NOT BE OMITTED, IN PARIAH FASHION, FROM UNESCO'S REGIONAL ORGANIZATIONAL FRAMEWORK. IN LIMITED OFFICIAL USE

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CIRCUMSTANCES, IT WOULD BE CYNICAL FOR US TO WITHHOLD OUR SUPPORT.

2. IF JOINT DECISION IS MADE NOT TO ASK FOR BUCHAREST OR JAKARTA INVITATIONS, QUESTION ARISES WHETHER EFFORT SHOULD BE MADE TO EXPLAIN DECISION TO BOARD (I.E. ON BASIS THAT CONFERENCE INVITATIONS HAD ALREADY BEEN ISSUED AND IT WAS, AT BEST, UNCERTAIN WHETHER 92ND BOARD'S RESOLUTION 4.2 WAS INTENDED TO COVER ALL FUTURE CONFERENCES OR ONLY THOSE FOR WHICH INVITATIONS HAD NOT YET BEEN DECIDED) OR IF STATEMENT SHOULD BE MADE ONLY IF WE WERE ASKED. TAKING INITIATIVE MIGHT WELL DEPRIVE FRENCH OF WEAPON BOTH AT BOARD AND 1974 GC BUT WOULD GIVE THEM ADDITIONAL OPPORTUNITY FOR RENEWING ATTACK ON US MEMBERSHIP IN EUROPEAN GROUP. RUSH

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